

Message Text

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ACTION IO-13

INFO OCT-01 AF-08 EUR-12 ISO-00 CIAE-00 DODE-00 PM-04 H-01
INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15
USIA-06 COME-00 EB-07 LAB-04 SIL-01 ABF-01 OMB-01
TRSE-00 /093 W

-----111916Z 008323 /53

R 111921Z JAN 77
FM AMEMBASSY PARIS
TO SECSTATE WASHDC 8654
INFO USMISSION GENEVA
AMEMBASSY LONDON
AMEMBASSY BONN
AMEMBASSY ROME
USMISSION USUN
AMEMBASSY KINSHASA
AMEMBASSY LUSAKA

C O N F I D E N T I A L SECTION 01 OF 02 PARIS 00969

LUSAKA FOR HOROWITZ

E.O. 11652: GDS
TAGS: PLAB, ILO, FR, UK, IT
SUBJECT: HOROWITZ MEETING AT THE QUAI ON ILO

1. SUMMARY: AT THE QUAI'S INVITATION DANIEL L. HOROWITZ, US DEL TO ILO, ACCOMPANIED BY LABOR ATTACHE, MET WITH RENE DE SAINT-LEGIER DE LA SAUSAYE WHO IS IN CHARGE OF UN AND INTERNATIONAL ORGANIZATIONS THE EVENING OF 6 JANUARY. SAINT-LEGIER WAS A SYMPATHETIC AND APPRECIATIVE LISTENER TO EXPLANATIONS OF US POSITION. END SUMMARY.

2. SAINT-LEGIER BEGAN DISCUSSION BY ADMITTING THAT HIS RECENT FOCUS ON ILO MATTERS REVEALED TO HIM THE COMPLEXITY OF THE ISSUES INVOLVED AND HIS NEED FOR CONFIDENTIAL

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ADVICE BY SOMEONE WITH HOROWITZ'S EXPERIENCE AND KNOWLEDGE.

3. HOROWITZ, WHO HAD JUST COME FROM AN INFORMAL MEETING WITH VENTEJOL (FRANCE), FORWARD (UK) AND AGO (ITALY) WHICH HAD FOCUSED ON ILO STRUCTURE PROBLEMS, BEGAN BY EXPLAINING THE US POSITION WHICH

OPPOSES THE VARIOUS FORMULAS THAT HAS BEEN SUGGESTED TO MODIFY THE COMPOSITION OF THE ILO GB TO MEET THE DEMANDS OF THE GROUP OF 77. WHAT IMPRESSED SAINT-LEGIER WAS HOROWITZ'S EXPLANATION THAT THE REGIONALIZATION OF THE GB MEMBERSHIP WOULD INEVITABLY LEAD TO AN EROSION OF THE TRIPARTITE PRINCIPLE WHICH SAINT-LEGIER SAID FRANKLY HAD NOT APPRECIATED BEFORE. THE SECOND POINT ON WHICH SAINT-LEGIER FOUND HIMSELF IN AGREEMENT WITH WHAT HOROWITZ HAD TO SAY CONCERNED THE US REJECTION OF THE ARGUMENT THAT IF THE INDUSTRIALIZED COUNTRIES DID NOT COME FORWARD WITH A COUNTER PROPOSAL TO THE IDEA ADVANCED BY THE GROUP OF 77, THERE WILL BE A CRISIS WHICH WOULD LEAD TO A CALL BY THE 77 FOR A CONSTITUTIONAL CONVENTION IN WHICH THE WORSE CAN BE FEARED. THE US NOT ONLY REJECTS THE VIEW THAT SUCH A CRISIS IS INEVITABLE BUT BELIEVES THAT SHOULD SUCH CRISIS DEVELOP IT MUST BE FACED ON THE BASIS OF PRINCIPLES.

4. IN RESPONSE TO A QUESTION ABOUT THE US ASSESSMENT OF THE ILO DEVELOPMENTS AS THEY MAY AFFECT THE US NOTICE OF WITHDRAWAL, HOROWITZ EXPLAINED THAT THE PICTURE IS MIXED. WHILE THERE HAS BEEN PROGRESS ON SOME ISSUES THERE IS SOME LINGERING DOUBT WHETHER THIS PROGRESS HAS BEEN ACCOMPLISHED BY A REVIVAL AND RECOMMITMENT TO THE ILO PRINCIPLES OR WHETHER THIS WAS THE RESULT OF A DESIRE TO PREVENT THE WITHDRAWAL OF THE US FROM THE ILO. SAINT-LEGIER READILY AGREED THAT THE US WOULD BE CONFIDENTIAL

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JUSTIFIED IN REVIEWING THE SITUATION IN THAT LIGHT AND IT IS PRECISELY FOR THIS PURPOSE THAT HE WANTED AN OPPORTUNITY TO TALK WITH HOROWITZ.

5. SAINT-LEGIER RAISED THE QUESTION ABOUT US CONSULTATIONS WITH THE EC NINE AND HOROWITZ REFERRED TO HIS SEPTEMBER MEETING WITH THE EC NINE REPRESENTATIVES IN GENEVA. THIS LED TO A DISCUSSION ABOUT WHETHER SUCH CONSULTATIONS CAN BE USEFULLY CONDUCTED AT THE GENEVA AMBASSORDIAL LEVEL OR WHETHER INSTEAD THEY SHOULD BE CARRIED OUT AT THE LEVEL OF GOVERNMENT DELEGATES TO THE ILO. IN RESPONSE TO HOROWITZ'S FRANK COMMENT THAT HIS SEPTEMBER CONSULTATIONS WITH THE EC NINE WERE NOT SATISFACTORY BECAUSE HE FOUND HIMSELF ENGAGED IN A MONOLOGUE BRIEFING THE EC NINE REPRESENTATIVES WITH SAINT-LEGIER JOINED IN THE REMARK THAT BASED ON THE REPORTING FROM GENEVA HE HAD THE IMPRESSION THAT THE EC REPRESENTATIVES HAD TAKEN A BROAD POLITICAL VIEW OF THE PROBLEMS DIS-

CUSSED AND HAD NOT FOCUSED ON THE IMPORTANT TECHNICAL
PRBLEMS WHICH CONCERN A SPECIALIZED ORGANIZATION
LIKE ILO.

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6. THERE WERE COMMENTS EXCHANGED ON THE FACT THAT
THE US NOTICE OF WITHDRAWAL CONTAINED NO REFERENCE
TO THE QUESTION OF STRUCTURE AND YET RECENT DEVELOP-
MENTS MAKE THIS QUESTION LOOM LARGE AND POSSIBLY
DECISIVE WITH REGARD TO THE US FINAL DECISION ON
WITHDRAWAL.

7. HOROWITZ RAISED THE QUESTION OF THE ADVISABILITY
OF POSTPONING THE 7 FEBRUARY MEETING OF THE WORKING
PARTY ON STRUCTURE TO ALLOW FOR MORE TIME FOR CON-
SULTATIONS. SAING-LEGIER AGREED AND REACTED WITH
SOME SURPRISE TO THE COMMENT BY AGO AT EARLIER MEETING
THAT THIS POSTPONEMENT MIGHT BE DIFFICULT TO ARRANGE
AGAIN BECAUSE OF THE VIEW TAKEN BY SOME THAT SUCH
ACTION WOULD PRECIPITATE A CRISIS BY THE 77. IT WAS

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OBVIOUS THAT SAING-LEGIER SHARED US MISGIVINGS
ABOUT THE CRISIS ARGUMENT.

8. SAINT-LEGIER INQUIRED ABOUT A POSSIBLE
EXPLANATION FOR THE UK ATTITUDE INDICATING AGREEMENT
WITH AGO'S FORMULA TO MEET THE DEMANDS OF THE 77.
HOROWITZ THOUGHT PERSONALLY THAT THIS WAS THE
PRODUCT OF FORWARD'S PERSONAL THINKING AND THAT THERE
HAS NOT BEEN YET ANY UK GOVERNMENT DECISION ON THIS
MATTER. HE ADDED THAT THE GERMANS MOST LIKELY WILL
AGREE WITH THE FRENCH POSITION AND RECOMMENDED THAT
THE FRENCH TAKE THE INITIATIVE TO DISCUSS THIS
PROBLEM BILATERALLY WITH THE GERMANS. SAINT-LEGIER
SAID SUCH CONSULTATIONS WITH FRG ARE EASY TO ARRANGE
AND IMPLIED HE WOULD DO SO.

9. SAINT-LEGIER SEEMED GENUINELY PLEASED WITH THE
IDEA OF HOROWITZ'S TRIP THROUGH AFRICA AND HE SAID
THAT HE WOULD APPRECIATE ANY INFORMATION WE CAN
PASS ON TO HIM ABOUT AFRICAN LEADERS' REACTIONS TO
HOROWITZ'S PRESENTATIONS. HE SHARED THE VIEW THAT
THERE IS NO REASON TO ASSUME THAT THE 77 ARE UNITED.
ON THE CONTRARY, THERE ARE MANY AMONG THEM WHO WILL
RESPOND FAVORABLY IF THE INDUSTRIALIZED COUNTRIES
ARE ABLE TO SPEAK WITH ONE VOICE AND AFFIRM WITHOUT
EQUIVOCATION THE PRINCIPLES BEHIND THE ILO.

10. SAINT-LEGIER NOT ONLY WAS FORTHCOMING IN EX-
PRESSING APPRECIATION FOR HOROWITZ'S VISIT AND HIS
EXPLANATIONS OF US POSITION BUT REPEATEDLY EXPRESSED
AGREEMENT WITH US APPROACH AND POSITION.
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Message Attributes

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